The Secretary

ILR - Roger Hilsman

E D. 11652, SEC. 3(E), 5(D), 5(E) AND 11

SUBJECT: Cuben Crisis Likely to Worsen Sino-Soviet Relations

Poubt About Soviet Leadership. Although Peiping in its Cuban crisis comments was subdued in suggesting courses of action to the Soviets, it will, in international communist councils, probably attack Soviet behavior and accuse Roscow of insufficient resolution. Moscow will protest that it avoided war and saved Cuba but will be on the defensive.

Doubt About Soviet Commitment. Soviet actions in Cuba will tend to increase Chinase doubts about Koscow's willingness to support its allies, even granting the lack of a formal alliance with Cube and the vital difforences in the long-run between the Soviet stake in Cubs and China.

Feers About Future Soviet Noves. The restrained tone of Khrushchevis messages is bound to rankle Peiping which probably also now fears that the USGR will be looking for agreements on test bans, non-diffusion of nuclear weapons, and even a general detente - all of which Peiping still opposes.

Increased Rivalry Over Cuba. Peiping will probably seek to take advantage of Cuban doubts about the Soviet commitment and to spur Moscow to back Castro's most extreme demands. (In the Elec, only Peiping reported Castro's five demands.)

Decreased Poining Bargaining Power. While many other factors are operative, a Cuban settlement would remove one element in any increased Soviet willingness to support Peiping on India and help open the way for renowed bickering on this issue.

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